# Tax Exempt Bonds Finance Projects in Illinois

## Sexton Energy LLC

John Sexton Sand & Gravel Inc.

Environmental Information Logistics LLC

Carolan Associates LLC

#### Des Plaines & Westchester

Location of the Landfills in Illinois

Owned: Archdiocese of Chicago

Operated: John Sexton Sand & Gravel

## Background

- Original Developer in 1995 had the Gas Rights Agreement
- John Sexton & Archdiocese Built Gas Collections System in 1997-98 Driven by Concerns of Environmental Issues
- Developer into Bankruptcy and Gas Rights Reverted to Archdiocese in 2002

#### Background

 Closed Sites with Closure Responsibility for the Archdiocese and John Sexton for 30 Years

 Gas Collection System Producing Substantial Gas Flows

 Owner & Operator Wished to Use the LFG to Produce Power Rather than Flaring

## Sexton Energy LLC

- Formed by John Sexton Sand & Gravel
- Negotiated G R A with Archdiocese
- Project Concept Two 3.5 MW Facilities Using Jenbacher Engines (Tied Up in Same Bankruptcy for 5 Years)
- No Section 29 Tax Credits
- Illinois Retail Rate Available

#### **Project Description**

- Sites Closed for 20 Years
- Current LFG Flows Support 6-7 MW
- Project Sized at 3.5 MW to Match the Jenbacher Engines
- Economics Very Tight
- Evaluate Tax Exempt Bonds to Reduce the Project Costs

# Project Teams

- Management
- Technical
- Permitting (Zoning)
- Financial

#### Management Team

- John Sexton Sand & Gravel
  - Landfill Operator & Majority Member
- Environmental Information Logistics (EIL)
  - Consultant That Manages Environmental Compliance & Gas Collection; Civil
- Carolan Associates LLC
  - Developer & Project Management Function

## **Project Team**

- Cummins & Barnard Design
- EIL-Civil
- Sexton Development LLC- Construction
- G E Jenbacher- Engines
- Misc. Consultants- Foundations
- Carolan Associates- Management

#### **Permitting Team**

- EMCON Air
- E I L Solid Waste, Other
- Sexton Development
- Many Legal Firms
- Misc. Consultants Noise, etc.
- Carolan Associates Management

#### **Financial Team**

- Bond Counsel
  - Wildman, Harrold, Allen & Dixon
  - Jim Snyder
- Investment Banker
  - Stern Brothers & Co.
  - John May
- Management Representative
  - Carolan Associates Mike Carolan

#### **Financial Team**

- Different World
- Guides to Navigate Through This Unique Sector of the Financial Jungle
- Tax Code : Legal and Technical Understanding
- Selling the Bonds
- Rating the Bonds

#### **Bond Financing**

Opinion of Counsel (Bond)

 Investment Banker to Purchase and Remarket the Bonds

 Issuing Agency- Illinois Development Finance Agency

#### **Bond Financing**

Letter of Credit – (Fifth Third Bank)

\$7,500,000 Bonds for 20 Years

Rated AA (Interest at 5%)

## Value to Project

- Typical Project Financing 9.5% for 10 Years
- Tax Exempt Bonds 5% for 20 Years
- Difference Equates to \$0.01 per KWH over Life of Project

#### Lessons Learned

- It Takes Time 9-12 Months
- Requires Seed Capital:
  - Engineering Design
  - Permitting & Zoning
  - Major Equipment Purchase
  - Project Management
  - Many Legal Firms & Other Consultants

#### **Lessons Learned**

- Funding Requires:
  - Design Completed
  - Construction Quotes
  - Zoning Completed
  - All Permits in Hand
  - Independent Gas Study & Analysis
  - Independent Financial Analysis
  - Major Equipment Purchases
  - Site Leases
  - Power Purchase Agreement
  - Gas Rights Agreement

## Future Template

Illinois Unique (Retail Rate)

Similar Avoided Cost to PJM Region

Opportunity in a Deregulated Market?

- Operating Landfill
- Located in PJM ( NEPOOL)
- Size of Potential Plant: 3 MW
- Sell at PJM Clearing Price
- Gas Collection by Others Cost to Project Is \$0.40 per MMBTU

- Project Capital: \$3,600,000
- Debt is \$3,000,000
- Term of 20 Years at 5% Interest
- PJM Pricing: \$35 per MWH (Actual 3 yr Ave); Escalating 1% Annually
- Typical O&M Agreement (Cost & Performance)
- Insurance & Administration Expenses

 Need Organization Legally Able to Issue Bonds (State Authority, County, City)

 Strong Credit to Back the Bonds ( Major Bank, Governmental Entity, Corporation)

Bond Financing:

- Debt of \$3,000,000 @ 5% for 20 Years
  - Principal & Interest Payment:
    \$240,000 / YR
  - Debt Coverage: 1.25 +

- Project Finance for Debt of \$3,000,000 @ 9.5% for 10 Years
  - Principal & Interest Payment:
    \$480,000 / YR
  - Debt Coverage: 0.6
  - Can Only Support \$1,500,000 of Debt

Benefit of Tax Exempt Financing:

 Equates to \$0.01 per KWH Or Roughly Equal to Tax Credit

 Project is a Minimal Return for a Private Investor +/- IRR = 10% with Major Risk

 Upside is "Green Ticket" and Other Attributes That Can be Sold

 Example : REC Sale @ \$5/MWH (\$0.005/ KWH) Raises IRR to 20%

#### Conclusion

 Tax Exempt Bond Financing Provides Significant Savings Equal to Tax Credits

Benefit is Project Specific

 Would Have Major Impact in a Public-Private Partnership or Public Project